

# Initial proposals - Yorkshire and the Humber

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2023 Review Electoral Quota = 73,393 Electorate range = 69,724 - 77,062

## Allocation of constituencies

Table 1: Allocation of constituencies by ceremonial/metropolitan county

County/metropolitan county	Electorate	Mathematical Constituency entitlement
'Humberside'	684,294	9.32
North Yorkshire (including the City of York)	620,874	8.46
South Yorkshire	1,007,392	13.73
West Yorkshire	1,653,940	22.54
Totals	3,966,500	54.04

## Sub-regions

Table 2: Headline numbers by sub-region

Sub-region	Electorate	Mathematical Constituency entitlement	Existing constituencies	Proposed constituencies	Average constituency size of proposed sub-region
Preferred sub-regions					
'Humberside' and South Yorkshire	1,691,686	23.05	24	23	73,552
North Yorkshire (including the City of York) and West Yorkshire	2,274,814	30.99	30	31	73,381
Region Totals	3,966,500	54.04	54	54	73,454

Yorkshire and the Humber comprises the counties of North Yorkshire, including the City of York (hereafter referred to collectively as North Yorkshire), South Yorkshire, and West Yorkshire, and the four unitary authorities created from the former county of Humberside (hereafter referred to collectively as Humberside).

The Secretariat has resolved as a general rule to prioritise schemes which cross as few county boundaries as possible. This is theoretically possible in three of the four counties (West Yorkshire, South Yorkshire, and Humberside); however in practice it is difficult to create schemes for these counties that stand alone while adhering to the other statutory requirements. Additionally, as North Yorkshire cannot be considered alone, it must be combined with at least one other county to form a sub-region. Of the

sub-region combinations considered, two were greatly preferable, as their combined mathematical entitlements (ME) were very close to a whole number, allowing for more flexibility within them. These sub-regions are Humberside and South Yorkshire, with a ME of 23.05 constituencies, and North Yorkshire and West Yorkshire, with a ME of 30.99 constituencies. These sub-regions are the same in both of the schemes presented.

The sub-region of Humberside and South Yorkshire is allocated 23 constituencies in both the preferred and alternative schemes. This is a reduction of one from the existing 24. The location of a county boundary crossing between these counties is limited to the Isle of Axholme area of North Lincolnshire unitary authority, as we consider this to be the most suitable crossing.

The sub-region of North Yorkshire and West Yorkshire is allocated 31 constituencies in both the preferred and alternative schemes. This is an increase of one from the existing 30. In the preferred scheme there is just one cross-county boundary constituency, between the City of Wakefield and Selby District local authorities (LAs). The alternative scheme has two cross-county boundary constituencies, one between the City of Leeds and Selby District LAs, and the other between the City of Leeds, Selby District and Borough of Harrogate LAs.

## Headline numbers and summary of schemes

Table 3: Headline numbers for schemes

Schemes	Constituencies - ward changes		Districts in constituencies incl. Unitary Authorities			Constituencies crossing more than one ceremonial/ metropolitan county	Split wards	Orphan wards <sup>1</sup>	Const. names retained*		
	Number wholly unchanged	Number changed by rewarding only	Minor substantive changes (1-2 wards)	Major substantive changes (3+ wards)	One	Two	Three or more	Two counties			
Preferred Scheme	3	8	24	19	40	12	2	3	3	4	37
Alternative Scheme	5	10	19	20	42	10	2	2	6	1	38

<sup>\*</sup>The Secretariat consider that the use of commas in existing constituency names is currently inconsistent and that they often do not aid clarity. We have therefore proposed constituency names within Sheffield in which commas have been removed. However, as this is the only change, they are still considered as a retained name.

Names of wards to be split:

- Preferred scheme: Richmond (Sheffield), Dalton (Kirklees), Gipton and Harehills (Leeds).
- Alternative scheme: Richmond (Sheffield), Almondbury (Kirklees), Birstall and Birkenshaw (Kirklees), Ryburn (Calderdale), Beeston and Holbeck (Leeds), Cross Gates and Whinmoor (Leeds).

<sup>&</sup>lt;sup>1</sup> 'Orphan ward' refers to a single ward from one local authority, in a constituency where the remaining wards are from at least one other local authority.

The Secretariat acknowledge that both the preferred and alternative schemes each have considerable advantages and disadvantages. While the preferred scheme has fewer ward splits and an arguably superior configuration of constituencies in the east of the City of Leeds and into Selby District and the Borough of Harrogate, the alternative scheme has a greater regard for existing constituencies and local government boundaries. As such the decision is finely balanced. However, on weighing up all factors, it is the judgement of the Secretariat that the preferred scheme has slightly more merit as it limits the number of wards that are split.

The Secretariat's aim has been to try to minimise changes to constituencies and to retain as many unchanged as is practicable.

### **Humberside and South Yorkshire**

The Humberside and South Yorkshire sub-region arrangement is the same in both schemes. When crossing the county boundary between North Lincolnshire unitary authority and the Metropolitan Borough of Doncaster, the Secretariat considers it preferable to keep the three Isle of Axholme wards together by including them into a majority Borough of Doncaster constituency. This limits the possible arrangements for North East Lincolnshire unitary authority and the remainder of North Lincolnshire unitary authority, as these LAs are separated from the East Riding of Yorkshire by the natural barrier of the Humber Estuary. Despite this, the Secretariat considers that the arrangement in this area, which includes the centres of Grimsby and Cleethorpes within one constituency, is by far the best solution for this area.

South Yorkshire plus the three Isle of Axholme wards gives a ME of 13.17. Allowing for one split ward in the City of Sheffield (Richmond) means it and the Metropolitan Borough of Barnsley, and the metropolitan boroughs of Rotherham and Doncaster (plus Isle of Axholme) can be considered as two self-contained sub-regions. This allows for minimal change in Sheffield, with two of its five constituencies unchanged other than for rewarding, and the remaining three changed only by one ward. The existing Penistone and Stocksbridge constituency between Sheffield and Barnsley remains wholly unchanged, while the two Dearne wards are returned to a Borough of Barnsley constituency, meaning the LA contains parts of three constituencies, rather than four as with the existing arrangement. The arrangement across the metropolitan boroughs of Rotherham and Doncaster is also largely unchanged, with two of six existing constituencies unchanged other than for rewarding, and another two changed only by the movement of one ward. The greatest disruption to the existing arrangement is to the east of Doncaster, due to the county crossing into Humberside.

The Secretariat also considered a South Yorkshire arrangement with no split ward; however it was considered to be clearly inferior. Without a ward split, across South Yorkshire (plus Isle of Axholme) only one existing constituency can be left wholly unchanged or changed only for rewarding, compared to four with a split ward. There are also an additional four constituencies that would require major substantial change (three+ wards moved), and two additional LA boundary crossings (metropolitan boroughs of Sheffield and Rotherham, and Rotherham and Barnsley) resulting in three more constituencies that contain parts of two boroughs. In terms of electorate, this arrangement involves the movement of an additional c111,000 electors from their existing constituency when compared to the preferred scheme.

The existing arrangement around Kingston upon Hull unitary authority is largely maintained, with two of the three constituencies only changing by one ward, and the third constituency by two wards. There is more extensive change to the existing arrangement of East Riding of Yorkshire, with all three constituencies being reconfigured by the movement of at least five wards. Much of this disruption is forced by the shape of the wards bordering the North Sea coast.

#### North Yorkshire and West Yorkshire

Due to the large number of electors in wards of the metropolitan boroughs of West Yorkshire, it is difficult to create workable arrangements that best reflect the statutory factors. This particularly applies to the LAs of Leeds and Kirklees, with minimum ward sizes of 15,194 and 12,494 electors respectively. The Secretariat considers that it is not possible to create a satisfactory arrangement for North Yorkshire and West Yorkshire that adheres to the agreed sub-regions without splitting a minimum of one ward in both of these LAs.

The preferred scheme accordingly splits one ward in the Metropolitan Borough of Kirklees (Dalton ward) and one ward in the City of Leeds (Gipton and Harehills ward). In contrast, the alternative scheme splits five wards across the sub-region. However, by having fewer ward splits the preferred arrangement allows for only seven existing constituencies to remain wholly unchanged, or changed only for rewarding, compared to 11 in the alternative scheme. The preferred scheme also has four additional LA boundary crossings, and three additional orphan wards compared to the preferred scheme.

Despite these headline numbers, the preferred scheme has positives over the alternative besides the reduced number of ward splits. The Secretariat considers the cross-county arrangement of the preferred scheme to be superior. Although it involves an

additional county boundary crossing, it is considered that the arrangement creates a more appropriate solution with regard to local ties and geographical considerations. Within the City of Leeds, the preferred scheme maintains one existing constituency unchanged other than for rewarding, compared to three in the alternative scheme. However, the revised arrangement to the west of Leeds in the preferred scheme is considered to be an improvement on the existing constituencies with regard to local ties, as it avoids splitting the community of Yeadon, which is currently the case.

The arrangement between the metropolitan boroughs of Calderdale and Kirklees, and Kirklees and the City of Wakefield is considered to be inferior in the preferred scheme compared to the alternative. There is extensive disruption in the Borough of Calderdale, including to the Halifax constituency (which theoretically can be left wholly unchanged), caused by the crossing of the LA boundary with the Borough of Kirklees. This also creates an orphan ward. There is also a new LA boundary crossing between the Borough of Kirklees and the City of Wakefield, which means no existing Wakefield constituencies can be left unchanged, compared to two in the alternative arrangement.

The alternative arrangement for North Yorkshire and West Yorkshire involves different ward splits within the City of Leeds and Metropolitan Borough of Kirklees, and also has an additional three splits. The full list of ward splits are: Ryburn (Calderdale), Almondbury (Kirklees), Birstall and Birkenshaw (Kirklees), Beeston and Holbeck (Leeds), and Cross Gates and Whinmoor (Leeds). The ward split in the Borough of Calderdale and the additional ward splits in the Borough of Kirklees and the City of Leeds allow for around 35,000 additional electors to remain within constituencies predominantly within their LA (based on the number of wards). An attempt was also made to calculate the number of electors that were able to remain in their existing constituency as a result of the additional ward splits. However, due to the extensive differences between the two schemes and existing constituencies in some areas, exacerbated by changes to local government ward boundaries (and to the overall number of constituencies in the sub-region), we cannot achieve a reliable correlation of existing and proposed constituencies, and it is therefore difficult to quantify this measure with any reasonable degree of accuracy. Birstall and Birkenshaw is the only additional ward split that does not have a 'domino effect' beyond the constituencies directly involved. However, it avoids an extra LA boundary crossing and orphan ward between the Borough of Kirklees and the City of Leeds.

The arrangement in the City of Bradford is the same in both the preferred and alternative schemes. By switching just two wards between Bradford South and Bradford West constituencies, the LA is able to act as a self-contained sub-region of five whole constituencies, of which one is wholly unchanged and two are unchanged other than for rewarding.

In North Yorkshire, other than the different cross-county arrangement, both the preferred and alternative schemes are very similar. In both, the two constituencies making up the City of York are unchanged other than for rewarding.

## Breakdown of schemes by sub-region/county

## Preferred Scheme

Table 4A: Preferred Scheme - sub-region/county breakdown

Sub-region/ county	Constituend	constitue		Districts in constituencies incl. Unitary Authorities			Constituencies crossing more than one ceremonial/ metropolitan county	Split wards	Orphan wards	Const. names retained*	
	Number wholly unchanged	Number changed by rewarding only	Minor substantive changes (1-2 wards)	Major substantive changes (3+ wards)	One	Two	Three or more	Two counties			
Humberside	0	0	4	5	6	3	0	0	0	1	4
South Yorkshire	1	3	6	4	11	3	0	1**	1	0	10
North Yorkshire	1	2	3	3	4	3	2	2***	0	0	7
West Yorkshire	1	3	11	7	19	3	0	0	2	3	16
Totals	3	8	24	19	40	12	2	3	3	4	37

<sup>\*</sup>The Secretariat consider that the use of commas in existing constituency names is currently inconsistent and that they often do not aid clarity. We have therefore proposed constituency names within Sheffield in which commas have been removed. However, as this is the only change, they are still considered as a retained name.

<sup>\*\*</sup>Rotherham East and Axholme crosses the county boundary between South Yorkshire and Humberside. It is considered with South Yorkshire as a greater proportion of its wards lie within this county.

- \*\*\*Wetherby and Easingwold crosses the county boundary between North Yorkshire and West Yorkshire. It is considered with North Yorkshire as a greater proportion of its wards lie within this county.
- \*\*\*Selby crosses the county boundary between North Yorkshire and West Yorkshire. It is considered with North Yorkshire as a greater proportion of its wards lie within this county.

#### Humberside

There is minimal change to the arrangement around Kingston upon Hull unitary authority, however the inclusion of the South West Holderness ward in the Kingston upon Hull East constituency, although necessary, is not ideal. The three constituencies in East Riding of Yorkshire are all substantially changed, with the formation of a coastal constituency named Bridlington and Holderness. Changes to the arrangement of North Lincolnshire and North East Lincolnshire unitary authorities are required by the centres of Grimsby and Cleethorpes being contained within one constituency, and the three Isle of Axholme wards being included in a mainly Metropolitan Borough of Doncaster constituency.

#### South Yorkshire

The three wards that make up the Isle of Axholme area are brought into the Metropolitan Borough of Doncaster constituency of Doncaster East and Axholme. Elsewhere in South Yorkshire there is minimal change to the existing arrangement, with four constituencies wholly unchanged or changed only by rewarding, and another six with only minor changes of one or two wards. The Metropolitan Borough of Barnsley (excluding the Penistone and Stocksbridge constituency) is reorganised into a north/south arrangement, with the two Dearne wards being included in a Barnsley constituency (which is not the case under the existing configuration of constituencies). This South Yorkshire arrangement relies upon the splitting of the Richmond ward in the City of Sheffield, between the Sheffield Heeley and Sheffield South East constituencies.

## **North Yorkshire**

The arrangement of constituencies in the City of York remains unchanged other than for rewarding. There is relatively substantial disruption to the configuration of constituencies between the City of Leeds, Selby District, and the Borough of Harrogate due to two cross-county boundary constituencies. The proposed Selby constituency consists of the majority of the wards of Selby District, plus the Leeds ward of Kippax and Methley, which becomes an orphan ward. The second cross-county boundary constituency, Wetherby and Easingwold, groups two Leeds wards and two Selby District wards with wards to the north from the LAs of Harrogate

borough and Hambleton district. The resulting constituency therefore contains parts of four LAs; however, it is considered to be a suitable configuration with regard to local ties and accessibility. There is limited change elsewhere in North Yorkshire, with the existing Scarborough and Whitby constituency remaining wholly unchanged, and only minor adjustments to the existing Skipton and Ripon, and Richmond (Yorks) constituencies. It should be noted that in the proposed Thirsk and Malton constituency there are no direct road links between the wards of Thirsk and Tanfield, and Thirsk and Bedale over the River Swale. However the Secretariat does not consider this to be an insurmountable issue as the journey between these wards only requires leaving the constituency momentarily (approximately a minute when driving). Despite this, an arrangement addressing the connection issue in Thirsk and Malton was considered inferior, as it would split the communities of Thirsk and Sowerby.

### **West Yorkshire**

The City of Bradford can act as a self-contained sub-region of five whole constituencies through the exchange of just two wards. Within the City of Leeds there is one constituency unchanged other than for rewarding and another with only one ward change. More extensive change is proposed in the east (where there are county crossings into North Yorkshire) and west of the city. The Gipton and Harehills ward is split to allow for a satisfactory constituency configuration in the City of Leeds, and to avoid knock-on effects throughout the whole region. In the City of Wakefield, there is minimal change to the constituencies to the east - Pontefract and Castleford, and Normanton and Hemsworth - with one and two ward changes respectively. There is comparatively more extensive disruption to the west of the city, with a proposed Wakefield South and Denby Dale constituency introducing an additional LA boundary crossing into the Metropolitan Borough of Kirklees. This constituency brings small rural villages of Kirklees, that look towards Huddersfield, into a predominantly City of Wakefield constituency. The Dalton ward within the Borough of Kirklees is split in this scheme to allow for a satisfactory arrangement within Kirklees which better reflects local ties, and to avoid additional LA boundary crossings between the boroughs of Kirklees and Calderdale, and in turn between the City of Bradford (which is being treated alone in this scheme) and at least one of its neighbouring authorities. There is relatively widespread disruption to the arrangement in the Metropolitan Borough of Calderdale given that, in theory, the existing Halifax constituency could remain wholly unchanged. The ward of Hipperholme and Lightcliffe is included in a Batley and Hipperholme constituency, creating a new LA boundary crossing between the boroughs of Kirklees and Calderdale. Four wards are then redistributed between the constituencies of Halifax and Calder Valley. The Secretariat considers this arrangement might not be ideal, but that there is no alternative configuration that it considers to be more suitable, without the increased ward splitting of the alternative below.

## Alternative Scheme

Table 4B: Alternative Scheme - sub-region/county breakdown

Sub-region/ county	Constituencies - ward changes			Districts constitu Unitary	encies i		Constituencies crossing more than one ceremonial/ metropolitan county	Split wards	Orphan wards	Const. names retained*	
	Number wholly unchanged	Number changed by rewarding only	Minor substantive changes (1-2 wards)	Major substantive changes (3+ wards)	One	Two	Three or more	Two counties			
Humberside	0	0	4	5	6	3	0	0	0	1	4
South Yorkshire	1	3	6	4	11	3	0	1**	1	0	10
North Yorkshire	1	2	0	6	4	3	2	1***	0	0	7
West Yorkshire	3	5	9	5	21	1	0	0	5	0	17
Totals	5	10	19	20	42	10	2	2	6	1	38

<sup>\*</sup>The Secretariat consider that the use of commas in existing constituency names is currently inconsistent and that they often do not aid clarity. We have therefore proposed constituency names within Sheffield in which commas have been removed. However, as this is the only change, they are still considered as a retained name.

<sup>\*\*</sup>Rotherham East and Axholme crosses the county boundary between South Yorkshire and Humberside. It is considered with South Yorkshire as a greater proportion of its wards lie within this county.

<sup>\*\*\*</sup>Pontefract and Selby crosses the county boundary between North Yorkshire and West Yorkshire. It is considered with North Yorkshire as a greater proportion of its wards lie within this county.

### Humberside

Humberside is the same as in the preferred scheme.

### South Yorkshire

South Yorkshire is the same as in the preferred scheme.

#### **North Yorkshire**

As in the preferred scheme, the arrangement of constituencies in the City of York is unchanged other than for rewarding. There is only one constituency crossing the county boundary between North Yorkshire and West Yorkshire, as opposed to two in the preferred scheme. The proposed Pontefract and Selby constituency comprises three City of Wakefield wards and the southern half of the Selby District wards. The remaining Selby District wards are rearranged into a constituency stretching north into Harrogate borough and Hambleton district. As such, this constituency contains parts of three districts, rather than four in the preferred scheme, though this is at the cost of what appear to be more questionable local ties and transport links north to south through the proposed constituency. However, it should be noted that the existing Selby and Ainsty constituency contains all of the Selby District wards and already crosses northwards into the district of Hambleton as far as Great Ouseburn. Elsewhere in North Yorkshire the arrangement is relatively similar to that of the preferred scheme, with the existing Scarborough and Whitby constituency remaining wholly unchanged, and only minor adjustments to the existing Skipton and Ripon, and Richmond (Yorks) constituencies.

## **West Yorkshire**

As in the preferred scheme, the City of Bradford is a self-contained sub-region of five whole constituencies through the exchange of just two wards. There is minimal change to the existing arrangement within the City of Leeds, with three constituencies unchanged other than for rewarding. The constituencies in the east of the city require more reconfiguration, but the proposed north-south configuration may deliver better internal local ties than the existing Elmet and Rothwell constituency. The Morley and Cleckheaton ward is the crossing point of an additional LA boundary crossing between the City of Leeds and Borough of Kirklees. Two wards within the City of Leeds would need to be split to enable this arrangement: Beeston and Holbeck, and Cross Gates and Whinmoor. There is very minimal change to the arrangement in the City of Wakefield, other than the three wards reconfigured into a predominantly Selby District constituency, with two constituencies wholly unchanged. There is minimal disruption to the existing arrangement of the Boroughs Kirklees, though this is made possible through the splitting of the Almondbury ward. Similarly, the

arrangement in the Borough of Calderdale is almost entirely unchanged, at the cost of splitting the Ryburn ward between the Halifax and Calder Valley constituencies.

# Names of constituencies (preferred scheme)

**Table 5: Constituency names and designations** 

Constituency name and designation	Name unchanged?	Designation unchanged?
Barnsley North CC		
Barnsley South CC		
Batley and Hipperholme CC		
Beverley and The Wolds CC		
Bradford East BC	V	V
Bradford South BC	<b>v</b>	V
Bradford West BC	V	V
Bridlington and Holderness CC		
Calder Valley CC	V	V
Colne Valley CC	~	V
Dewsbury CC	<b>v</b>	V
Doncaster Central BC	V	V

Doncaster East and Axholme CC		
Doncaster North CC	•	~
Great Grimsby and Cleethorpes BC		
Halifax BC	~	~
Haltemprice and Goole CC		
Harrogate and Knaresborough BC	~	
Headingley BC		
Huddersfield BC	<b>~</b>	V
Keighley CC	<b>~</b>	<b>v</b>
Kingston upon Hull East BC	<b>~</b>	~
Kingston upon Hull North BC	<b>~</b>	V
Kingston upon Hull West and Hessle BC	V	V
Leeds Central BC	<b>~</b>	<b>v</b>
Leeds East BC	~	V
Leeds North East BC	<b>~</b>	<b>~</b>
Leeds North West BC	<u> </u>	V

Morley BC		
Normanton and Hemsworth CC		
Penistone and Stocksbridge CC	~	<b>✓</b>
Pontefract and Castleford CC		
Pudsey BC	~	V
Richmond (Yorks) CC	~	~
Rotherham BC	~	V
Rother Valley CC	~	V
Scarborough and Whitby CC	~	~
Scunthorpe CC	V	•
Selby CC		
Sheffield Brightside and Hillsborough BC*	V	•
Sheffield Central BC	~	~
Sheffield Hallam CC*	~	V
Sheffield Heeley BC*	~	V
Sheffield South East BC	V	<b>v</b>

Shipley CC	V	V
Skipton and Ripon CC	V	V
South Humber CC		
Thirsk and Malton CC	~	V
Wakefield CC	V	V
Wakefield South and Denby Dale CC		
Wentworth and Conisbrough CC		
Wetherby and Easingwold CC		
York Central BC	V	V
York Outer CC	V	V

<sup>\*</sup>The Secretariat consider that the use of commas in existing constituency names is currently inconsistent and that they often do not aid clarity. We have therefore proposed constituency names within Sheffield in which commas have been removed. However, as this is the only change, they are still considered as a retained name.